

## Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 CAB-02 COME-00 DOTE-00 EB-07 CIEP-01 FAA-00

OMB-01 AF-08 ARA-06 EA-07 NEA-10 OIC-02 /116 W  
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R 152001Z OCT 76  
FM AMCONSUL MONTREAL  
TO SECSTATE WASHDC 8117

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E.O. 11652: N/A  
TAGS: PORG, EAIR, ICAO  
SUBJECT: ICAO: SUB GROUP/GENEVA GROUP MEETING

REF: A. MONTREAL 1451, B. STATE 246242

1. ICAO SUB GROUP MET MORNING OCTOBER 15 IN USMISSION WITH US CHAIRING. PRESENT WERE COUNCIL REPS FROM: CANADA, FRANCE, GERMANY, ITALY, JAPAN, UK, SWEDEN. (NETHERLANDS COMMISSIONER AND AUSTRALIAN REP WERE AWAY FROM MONTREAL.)

2. APPARENTLY OTHER REPS HAD NOT RECEIVED REACTIONS TO CONSULTATIVE LEVEL MEETINGS IN GENEVA AND NY ALTHOUGH FRANCE AND SCANS OBVIOUSLY UP TO SPEED ON "FRENCH PROPOSAL" AND THE IDEA OF A "MACRO" APPROACH. IT WAS THE CONSENSUS THAT SUCH OVERALL PROPOSALS FOR LIMITING BUDGET ARE NOT PRACTICAL IN ICAO BECAUSE (A) SMALL SIZE OF ORGANIZATION AND COMPARATIVELY SMALL BUDGET; (B) PERCENTAGE INCREASE DURING LAST TRIENNium LESS THAN CEILING SUGGESTED BY FR. PROPOSAL (10 PCT); (C) ICAO IS REGARDED AS BEING LESS BUREAUCRATIC AND SOMEWHAT MORE EFFICIENT THAN OTHER SPECIALIZED AGENCIES.

3. CAN REP CONTINUES TO BE SERIOUS PROBLEM. DEPARTMTNE WILL  
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RECALL THAT ICAO SUB GROUP DISCONTINUED MEETINGS BECASUE OF HIS

BREACH OF CONFIDENCE AND DISRUPTIVE ACTIONS 2 1/2 YEARS AGO. WHEN FIRST READING BUDGET BEGAN IN FINANCE CTE THIS WEEK, CANADA MADE OPENING STATEMENT TO THE EFFECT THAT PROPOSED BUDGET IS "A GOOD ONE" AND "ESTIMATES ARE REASONABLE," AND CANADA FINDS THE PROPOSED BUDGET ACCEPTABLE. IN GG MEETING OCT. 14 CANADA REP KEPT MEETING WAITING AND HAD TO BE CALLED BEFORE COMING. SOON AFTER GOOD DISCUSSION GOT UNDERWAY, HE INTERRUPTED TO SAY THAT HE SAW NO REASON FOR MEETING HAVING BEEN CALLED, WAS NOT CLEAR AS TO THE PURPOSE FOR THE MEETING AND SAW NOTHING TO BE ACCOMPLISHED. USREP FILLED HIM IN BUT FIRMLY AND WAS FOLLOWED BY STRONG PUT-DOWNS FROM UK AND SCAN (CHAIRMAN, FI CTE.) HE BECAME MORE REASONABLE BUT TOWARD END OF MEETING AGAIN INTERVENED TO SOLICIT SUPPORT FOR FOLLOWING: (A) AS CHAIRMAN WORKING GROUP CONDITIONS SERVICE FOR TWO YEARS HE HAS REPEATEDLY SOUGHT, PROPOSED AND SUPPORTED MORE AND MORE BENEFITS FOR HIGH NUMBER CANADIANS IN SECRETARIAT (BOTH PROFESSIONAL AND GS). HE ADVISED GG THAT ANOTHER PROPOSAL FOR A GS INCREASE "HAD SAILED THROUGH THE WORKING GROUP" AND WOULD COME TO COUNCIL SOON. THE WG AND STAFF ASSOCIATION HAD LEARNED THAT A DIFFERENT "METHODOLOGY" COULD BE USED FOR DETERMINING THE RETROACTIVE APRIL 1 INCREASE VOTED BY COUNCIL AT 6.7 PCT. THESE NEW FIGURES WOULD ALLOW ANOTHER 2.6 PCT RETROACTIVE TO APRIL 1. SCAN REP SAID SARCASTICALLY THAT IF THE "NEW FIGURES" HAD INDICATED LESS THAN THE 6.7 PCT HE ASSUMED WE WOULD NEVER HAD HEARD ABOUT IT. USREP ASKED WHETHER THE PROPOSAL WOULD BE TO REOPEN DEBATE IN COUNCIL ON COUNCIL'S PREVIOUS DECISION. GERMAN REP EXPRESSED NEGATIVE OPINION AS DID FRENCH REP. CANADIAN REP THEN BACKED OFF AND SAID THAT WHAT HE WILL PROBABLY PROPOSE TO COUNCIL IS THE PRESENCE OF "NEW METHODOLOGY" TO BE UTILIZED IN CONNECTION WITH FUTURE REPEAT FUTURE INCREASES. THE GROUP INDICATED IT HAD NO PROBLEM WITH THIS. CANADIAN REP SAID WE WOULD HAVE TO BE "VERY CAREFUL OF SECRETARIAT" OR THEY WOULD TAKE SAME ACTION AS GENEVA AND STRIKE. UK EXASPERATED SAID THAT WOULD BE GOOD BECAUSE IT WOULD INDICATE THAT AT LAST WE ARE NOT GIVING THEM EVERYTHING THEY ASK FOR AND MORE. USREP SAID "LET THEM STRIKE THEY ARE THE ONLY ONES NOT ON STRIKE."

4. GROUP THEN RETURNED TO DISCUSSION OF QUESTIONS AT HAND. FOLLOWING LIMITED OFFICIAL USE

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ARE CONSULTATIONS WHICH USREP FEELS ARE EXCELLENT BEGINNING. (A) WE MUST SEEK TO INCREASE MANAGEMENT EFFECTIVENESS AND PRODUCTIVITY WHICH IN ICAO IS MORE IMPORTANT THAN A BUDGETARY LIMITATION APPROACH; (B) IN CONNECTION WITH PROPOSED TRIENNIAL BUDGET, GG SHOULD LOOK CLOSELY AT PARTS II (MEETINGS) AND VI (CONTINGENCY) WITH VIEW TO PROPOSING SPECIFIC CUTBACKS OF ESTIMATES. (USREP POINTED OUT THAT INCREASES IN BUDGET HAVE BEEN JUSTIFIED BASED ON "INFLATION AND EXCHANGE RATE PROBLEMS"--

THAT CONTINGENCY FUND WAS ADDED LAST TRIENNium FOR SAME REASONS  
--AND THAT THAT FUND IS BEING GREATLY INCREASED FOR  
SAME REASON.) (C) GROUP AGREED WITH UK SUGGESTION THAT  
EMPHASIS BE PLACED NOT ON LIMITING BUDGET, BUT ON REDUCING  
DEMANDS BEING PLACED ON MEMBER STATES; (D) GROUP AGREED  
WITH SCAN SUGGESTION THAT WE ENDEAVOR TO BRING ABOUT COUNCIL  
ACTION WHICH WOULD FORCE ASSEMBLY TO CHOOSE AMONG ALTERNATIVES  
RATHER THAN PRESENTING ONE BUDGET FAIT ACCOMPLI FOR  
RUBBER STAMPS; (E) GROUP AGREED TO LEAD OUT ON QUESTIONING  
BUDGET ESTIMATES AND DEMANDING ANSWERS, AND PROVIDING "MORAL  
SUPPORT" FOR ANY OTHERS WHO SEEK TO TIGHTEN UP BUDGET. GROUP  
WILL MEET IN UKDEL MID-JAN PRIOR TO COMMENCEMENT OF SECOND  
READING BUDGET AT WHICH TIME WE WILL DECIDE ON SPECIFIC  
PROPOSALS FOR CUTTING BACK BUDGET ESTIMATES AND AGREE ON  
COORDINATED SUPPORT. ARRANGEMENTS ARE ALSO BEING MADE BY UK FOR  
INFORMAL MEETING WITH LA BLOC WHICH HAS BEEN TAKING STRONG  
INITIATIVE TO PUT PERCENTAGE CEILING ON BUDGET INCREASE.HARPER

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